

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4931-01  
Bill No.: HB 2080  
Subject: Health Department; Children and Minors; Health, Public; Insurance, Medical  
Type: Original  
Date: April 27, 2010

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Bill Summary: This legislation provides information regarding immunization for the human papilloma virus.

**FISCAL SUMMARY**

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
General Revenue	(\$424,700)	(\$350,041)	(\$360,229)
<b>Total Estimated Net Effect on General Revenue Fund</b>	<b>(\$424,700)</b>	<b>(\$350,041)</b>	<b>(\$360,229)</b>

<b>ESTIMATED NET EFFECT ON OTHER STATE FUNDS</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: ( ) indicate costs or losses.  
This fiscal note contains 7 pages.

<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

<b>ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

☐ Estimated Total Net Effect on All funds expected to exceed \$100,000 savings or (cost).

☒ Estimated Net Effect on General Revenue Fund expected to exceed \$100,000 (cost).

<b>ESTIMATED NET EFFECT ON LOCAL FUNDS</b>			
FUND AFFECTED	FY 2011	FY 2012	FY 2013
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## **FISCAL ANALYSIS**

### **ASSUMPTION**

#### **Section 167.182:**

In response to a similar proposal from this year (SB627), officials from the **Department of Insurance, Financial Institutions & Professional Registration** assume the proposal would have no fiscal impact on their agency.

Officials from the **Office of the Secretary of State (SOS)** state many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$2,500. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with the core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

**Oversight** assumes the SOS could absorb the costs of printing and distributing regulations related to this proposal. If multiple bills pass which require the printing and distribution of regulations at substantial costs, the SOS could request funding through the appropriation process. Any decisions to raise fees to defray costs would likely be made in subsequent fiscal years.

In response to a similar proposal from this year (SB627), officials from the **Department of Social Services** assumes the proposal requires the Department of Health and Senior Services (DHSS) to publish and mail information regarding the Human Papilloma Virus (HPV) vaccine to parents of females entering the 6th grade. It does not mandate that the student receive the vaccine.

Currently MO HealthNet reimburses the administration fee for the HPV vaccine for females ages 9-18. The Vaccine For Children program through the DHSS covers the vaccine for these participants. MO HealthNet covers the vaccine for females ages 19-26.

Since this is a covered service and this legislation does not mandate the HPV vaccine, a fiscal impact to MO HealthNet is not expected.

ASSUMPTION (continued)

Officials from the **Department of Elementary and Secondary Education (DESE)** state fall enrollment for girls in grade six for 2008-2009 school year was 32,789. Local school districts would be required to provide to the Department of Health and Senior Services the names and addresses of all parents and guardians of female students who are entering grade six. DESE assumes this proposal will result in administrative costs to local school districts; however, those costs are not likely to be significant.

Officials from the **Department of Health and Senior Services (DHSS)** assume the proposal provides that each parent or guardian of students enrolling in sixth grade receive information regarding human papillomavirus (HPV). The Department shall directly mail age and gender appropriate information to parents or guardians of students entering the sixth grade regarding the connection between HPV and cervical cancer and the availability of the HPV immunization. The information shall include the risk factors for developing cervical cancer, the symptoms of the disease, how it may be diagnosed and its possible consequences if untreated, the connection between HPV and cervical cancer, how it is transmitted, how transmission can be prevented to include abstinence as the best way to prevent sexually transmitted diseases, the relative risk of contracting HPV for primary and secondary school students, the latest scientific information about the immunization and its effectiveness, information about the importance of pap smears, and a statement explaining that questions from parents or guardians may be answered by a health care provider.

Each mailing shall request that the parents of female students entering sixth grade voluntarily furnish a written statement, not later than 20 days after the first day of school, stating that they have received the information and that the student has received the immunization or the parents or guardians have decided not to have the student immunized. Beginning July 1, 2011, the Department shall submit to the General Assembly a report detailing the number of students who have and have not been immunized against HPV and the number of non-responses for the request for the written statement. The information will be used for statistical purposes only.

Staffing costs are based on the assumption only one mailing a year is conducted to each parent or guardian of students entering sixth grade and no follow-up contacts to non-responding schools or additional mailings are made. Staffing requirements consist of 0.5 Public Health Consultant Nurse (grade A31, range H; \$49,104) and 1.0 Health Program Representative II (grade A21, range G; \$33,420) to perform the following functions:

- Develop the plan for gathering names and addresses of all parents and guardians of students entering sixth grade from 500-600 school districts;

ASSUMPTION (continued)

- Set up a data receiving mechanism to enter data received from each school district regarding student enrollment;
- Educate each school district on the new requirements, reporting expectations, and the method for reporting the names and addresses of all parents and guardians of students entering sixth grade;
- Development, printing, and distribution of prescribed educational materials;
- Determine analysis of the data received by the parents and guardians of students entering sixth grade and perform statistical analysis; and
- Establish the method of reporting the statistical analysis to the General Assembly by the prescribed time frame.

Information Technology will be needed to develop an online system to capture information from each public school district in Missouri. The data system shall collect the names and addresses of all parents and guardians of students who are entering grade six. It shall also have the capability to generate reports detailing the number of sixth grade students who have and have not been immunized against HPV infection and the number of non-responses to the request for the written statement. IT costs consist of IT Consultants of \$95,000 (1,376 hours x \$69 per hour, rounded up to \$95,000) to provide high-level database and programming skills to the application and yearly hardware/software maintenance costs of \$8,700 to maintain the server and database.

Educational material costs are based on the assumption only one mailing a year is conducted to each parent or guardian of students entering sixth grade and no additional mailings are made. The Department estimates it will cost \$1,000 to develop the educational materials as detailed in the legislation. There are approximately 80,000 students entering sixth grade each year. The Department estimates it will cost two dollars per student for printing the educational materials plus two dollars per student to mail the materials to the student's home. The cost is estimated at \$321,000 (\$1,000 plus (80,000 students x \$4 per student)).

The Department assumes that a full twelve months of funding will be needed for educational materials, IT consultant, and hardware/software maintenance costs for FY 2011. All other costs for FY 2011 are based on ten months of funding.

**Oversight** assumes the Department of Health and Senior Services could absorb a one-half Public Health Consultant Nurse FTE and one Health Program Representative II FTE.

<u>FISCAL IMPACT - State Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
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**GENERAL REVENUE FUND**

Costs - Department of Health and Senior Services

Educational Materials, Mailing and Informational Technology Cost	<u>(\$424,700)</u>	<u>(\$350,041)</u>	<u>(\$360,229)</u>
Total Costs - DHSS			

<b>ESTIMATED NET EFFECT ON GENERAL REVENUE FUND</b>	<b><u>(\$424,700)</u></b>	<b><u>(\$350,041)</u></b>	<b><u>(\$360,229)</u></b>
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<u>FISCAL IMPACT - Local Government</u>	FY 2011 (10 Mo.)	FY 2012	FY 2013
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

**Section 167.182:**

This legislation requires each public school district to provide the Department of Health and Senior Services with the name and address of each parent or guardian of a student entering the sixth grade for the purpose of mailing each parent or guardian age and gender appropriate information regarding the connection between human papillomavirus (HPV) and cervical cancer and that an immunization against the HPV infection is available.

The parent or guardian will be requested in the informational mailing to voluntarily furnish a written statement by the twentieth school day indicating whether the student has received or is receiving the immunization or that the parent or guardian has decided not to have the student

FISCAL DESCRIPTION (continued)

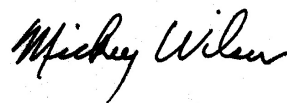
immunized. Beginning July 1, 2011, the department is required to submit a report to the General Assembly regarding the number of students who have and who have not been immunized against HPV and the number of nonresponses to the request for the written statement.

A student cannot be prevented from attending school if he or she has not been immunized against HPV or if the parent or guardian does not return the statement.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education  
Department of Insurance, Financial Institutions & Professional Registration  
Department of Health and Senior Services  
Department of Social Services  
Office of the Secretary of State



Mickey Wilson, CPA  
Director  
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